

Manchester City Council Report for Information

Report to: Communities and Equalities Scrutiny Committee – 6 September 2022

Subject: Community Safety Strategy 2022-25

Report of: Strategic Director (Neighbourhoods) and Chair of Community Safety Partnership, Manchester City Council

Summary

This report was requested by the Communities and Equalities Scrutiny Committee. It introduces the Community Safety Strategy 2022-25 for Manchester and highlights the Community Safety Partnership's priorities for the next three years.

Recommendations

The Committee are invited to consider and comment on the information contained in this report.

Wards Affected: All

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| Environmental Impact Assessment - the impact of the issues addressed in this report on achieving the zero-carbon target for the city |
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| None |
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| Equality, Diversity and Inclusion - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments |
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| The Community Safety Strategy 2022-25 will contribute towards the elimination of unlawful discrimination, harassment and victimisation, and other conduct prohibited by the Equality Act. The impact of this strategy on protected groups has been considered through an Equality Impact Assessment. |
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| Manchester Strategy outcomes | Summary of how this report aligns to the OMS/Contribution to the Strategy |
|---|--|
| A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities | |
| A highly skilled city: world class and home grown talent sustaining the city's economic success | |
| A progressive and equitable city: making a positive contribution by unlocking the potential of our communities | |
| A liveable and low carbon city: a destination of choice to live, visit, work | This report will highlight how the work to achieve community safety contributes towards this outcome by ensuring neighbourhoods are safe and therefore a destination of choice for people to live, visit and work. |
| A connected city: world class infrastructure and connectivity to drive growth | |

Full details are in the body of the report, along with any implications for:

- Equal Opportunities Policy
- Risk Management
- Legal Considerations

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Background documents (available for public inspection): None

1.0 Introduction

- 1.1 This report introduces the Community Safety Strategy 2022-25. It provides a synopsis of the consultation carried out in the development of the strategy. It also details the strategic priorities for the next three years and how these will be achieved. A copy of the strategy can be found in Appendix 1.

2.0 Background

- 2.1 Under section 6 of the Crime and Disorder Act 1998 Community Safety Partnerships (CSPs) are required to formulate and implement a strategy for the reduction of crime and disorder every three years.
- 2.2 In formulating the strategy, the CSP is required to analyse and have regard for the levels and patterns of crime and disorder in the area and consult with local people and bodies, whether by holding public meetings or otherwise.
- 2.3 The Act calls for the strategy to include the objectives to be pursued together with performance targets for measuring the extent to which the objectives are achieved.
- 2.4 After formulation, the CSP is required to publish, monitor, and review the effectiveness of the strategy, making any changes considered necessary or expedient.
- 2.5 Every year Manchester's CSP produces a Strategic Threat Assessment (STA) which highlights crime and antisocial behaviour types and levels and identifies emerging threats. The findings from the 2021 STA were used as the basis for the strategy consultation. This consultation took place with residents, businesses, and community groups between July 2021 and February 2022.
- 2.6 An online survey was designed and hosted on the Council's website and promoted through partners' social media accounts and Elected Members. For those without access to technology, paper copies were made available. The CSP also carried out extensive face-to-face and online engagement sessions that included:
- Manchester People First
 - Khizra Mosque
 - Northwards Housing residents and staff
 - Young people
 - British Muslim Heritage Centre
 - Manchester Housing Providers Partnership
 - Local Councillors
 - Longsight District Centre/City Centre/Harpurhey District Centre

Feedback from our consultation can be found in Appendix 2. Once the strategy has been published, a separate document detailing the responses from the consultation will be hosted on the CSP's website www.makingmanchestersafer.com.

2.7 In addition to analysis and consultation feedback, the CSP took into account several other factors when developing this strategy, including:

- Our statutory duties
- National legislation
- National, regional, and local strategies and plans
- The Greater Manchester Police and Crime Plan 2022-25

Details of these can be found in the strategy. Links to published strategies and plans will be available in the online version of the strategy.

2.8 The strategy was also shaped by workshops held jointly with the Greater Manchester Combined Authority (GMCA) to look at local and regional priorities when developing the Greater Manchester Police and Crime Plan 2022-25. Information was shared regarding Greater Manchester and Manchester crime levels, perceptions of crime, and concerns. The Police and Crime Plan contains the following three priorities and underpinning themes which are reflected in the CSP strategy:

Priorities:

- Keeping people safe and supporting victims
- Reducing harm and offending
- Strengthening communities and places

Themes:

- Tackling inequality and injustice in all its forms, including Gender Based Violence and Abuse
- Delivering with victims, communities and partnerships

The Greater Manchester Police and Crime Plan is enclosed in Appendix 4. The plan was approved and published in February 2022 and is scrutinised by the Greater Manchester Police, Crime and Fire Panel.

3.0 Community Safety Partnership Priorities

3.1 This section provides details of the CSP's priorities together with a summary of some of the actions that will be carried out to meet these priorities.

3.2 Our consultation feedback, data analysis, and 'must do's' have all combined to help us arrive at the following five priorities for the next three years.

1. Tackling neighbourhood crime and antisocial behaviour
2. Keeping children and young people safe
3. Tackling serious harm and violence
4. Tackling drug and alcohol driven crime
5. Protecting communities through changing offender behaviour

3.3 We will 'tackle neighbourhood crime and antisocial behaviour' by working with partners to:

- Engage with residents and focus on the local crimes of most concern to create safer communities. These include burglary, theft from person, robbery, vehicle offences, and environmental crimes.
- Use all available tools and powers to tackle antisocial behaviour to resolve neighbour disputes and reduce intimidation and harassment. This includes Public Space Protection Orders, Closure Orders, Civil Injunctions, and Mediation.
- Take an intelligence-led approach to identify hotspots, directing activity and resources to these areas.
- Increase reporting by raising awareness of how to report crimes, antisocial behaviour, and environmental issues, ensuring reporting is accessible to all.

3.4 We will 'keep children and young people safe' by:

- Investing in early intervention and prevention services to identify children and young people at risk and provide them with support sooner. Educating children and young people on the risks and dangers of criminal and sexual exploitation, violence, and being drawn into terrorism.
- Improving our understanding of the threats from cyber-crime and online abuse, exploitation, and radicalisation, and raise awareness about the dangers.
- Engaging with and listening to children and young people about what makes them feel safe, supported, happy, and hopeful, both during 2022 Our Year and beyond.
- Training our workforce to offer a trauma responsive approach to working with young people affected by adverse childhood experiences such as violence, domestic abuse, exploitation, and neglect, ensuring that they get the right support.

3.5 We will 'tackle serious harm and violence' by working with partners to:

- Protect people where there is a risk of exploitation, violence, domestic abuse, and repeat victimisation, while tackling perpetrators to reduce harm.
- Safeguard people from being drawn into extremism and terrorism and work with key organisation to address and reduce risks. The CSP will also continue to respond to new and emerging threats.
- Work in collaboration with mental health services and VCSE organisations to support people who have experienced domestic abuse, sexual violence, and exploitation.
- Identify and target Organised Crime Groups by disrupting and dismantling them, bringing offenders to justice, and making neighbourhoods safer.

3.6 We will 'tackle drug and alcohol driven crime' by:

- Continuing to test seized drugs, maintaining up-to-date knowledge of new and emerging drugs, and supporting the Local Drug Information System in providing warnings to services concerning potency and contamination to reduce drug related harm.
- Work with the NHS to ensure there is joined up work between specialist mental health services and drug and alcohol services for people with co-occurring issues to ensure they can access the support they need.
- Improve pathways into drug and alcohol treatment services for those whose offending is linked to substance use and those leaving prison, increasing take up of services.
- Develop and implement assertive engagement approaches for people who frequently attend A+E due to alcohol to address their needs and behaviour and reduce hospital admissions and ambulance call outs.

3.7 We will protect communities by changing offender behaviour by:

- Continuing to support People on Probation to access education, training, and employment opportunities. We will also encourage take-up of support around life skills to improve the chances of breaking the cycle of reoffending.
- Refreshing the local Integrated Offender Management (IOM) approach. This involves joint supervision by the GM Probation Service and GMP of priority offenders (those with a high or prolific risk of reoffending) along with local priority offenders (with a focus on those who have committed neighbourhood crimes). The CSP will also evaluate the impact of the refreshed IOM approach.
- Increasing the use of technology to monitor offenders, support compliance, enhance rehabilitation, and protect communities. This will include electronically scrutinising compliance of those subject to an Alcohol Monitoring Licence (AML) using an alcohol tag that provides 24-hour continuous monitoring.
- Monitoring offender management measures such as drug and alcohol treatment, rehabilitation activity, and unpaid work requirements. Dedicated resources will monitor and improve compliance and data.

3.8 Underpinning these five priorities are common themes that are applicable to any or all the priorities. These include:

- Covid-19: impact and recovery
- Mental health
- Disproportionality
- Race equality
- Partnership working and communication
- Improving data and information

3.9 We will embed these common themes in our work across the five priorities. Activity will include:

- Establishing an Achieving Race Equality Task and Finish Group to ensure equality of opportunity and access to services.
 - Engaging with communities to identify what works and what doesn't, develop ideas and interventions, and encourage the sharing of information.
 - Improving data collection and identifying gaps in information to understand issues better and respond more effectively.
 - Continue to support a place-based approach to addressing local issues and making neighbourhoods safer.
- 3.10 Each of the five priorities will be overseen by two Theme Leads with responsibility for the development, delivery, and reporting for their priority area. This will include developing plans, commissioning analysis and activity, allocating funding, monitoring activity and outcomes, and working with other Theme Leads on cross-cutting areas of work.
- 3.11 Performance relating to all priorities is reported to a Core Group of the CSP Board comprising Theme Leads and the Partnership Analysts. Areas of concern are escalated to the CSP Board. CSP Board and Core Group meetings take place quarterly.
- 3.12 In addition to the Core Group and CSP Board, there are several thematic groups, forums, boards, etc. that are responsible for the delivery of the strategy and that report to the CSP Board. These include the Student Safety Partnership, Domestic Violence and Abuse Partnership Board, Manchester Sex Work Forum, Reducing Reoffending Board, and the Public Health Approach to Tackling Serious Violence Group.
- 3.13 The CSP is also linked into the place-based approach to problem-solving through Bringing Services Together. CSP officers are part of Local Partnership Meetings, Teams Around the Neighbourhood, and Multi Agency Prevention and Support meetings.
- 3.14 An Equality Impact Assessment was completed for the Community Safety Strategy and can be found in Appendix 3.

4.0 Recommendations

- 4.1 The Committee are invited to consider and comment on the information contained in this report.

Appendices

Appendix 1: Community Safety Strategy 2022-25

Appendix 2: Community Safety Strategy 2022-25 Consultation

Appendix 3: Community Safety Strategy 2022-25 Equality Impact Assessment

Appendix 4: Greater Manchester Police and Crime Plan